All communities wrestle with traffic congestion; in waterfront communities, this congestion can be exacerbated by local topography, bridges, surges in seasonal visitors and part-year residents, and the hub-and-spoke nature of marine-based freight movement.
Giving people more options for getting around meets many community goals. When people find it easy and safe to walk, bike, or take transit, they no longer have to rely exclusively on cars to get to shops, work, and school, reducing air pollution and traffic congestion. Walking and biking also help people include physical activity in their daily routines, give more freedom to those unable or unwilling to drive, and can reduce household transportation costs.

While waterfront and coastal communities share many of the transportation-related concerns faced by inland communities, their proximity to water creates distinct transportation challenges as well as opportunities. All communities wrestle with traffic congestion; in waterfront communities, this congestion can be exacerbated by local topography, bridges, surges in seasonal visitors and part-year residents, and the hub-and-spoke nature of marine-based freight movement. Parking can be a challenge in any vibrant economic center; seasonal and weekend waterfront visitors or part-year residents compound that challenge.

Coastal and waterfront communities, though, can offer water-based transportation options, such as ferries and water taxis, that are unavailable to their landlocked counterparts. When combined with higher density, mixed-use, transit-oriented development on the waterfront, water-based transportation becomes more attractive to both tourists and commuters. The Washington State ferry system, the largest in the country, serves more than 26 million people per year with 20 terminals throughout Puget Sound. The ferry system has reduced automobile use in the region, in part because of developments like the Bremerton Harborside project. This high-density, mixed-use redevelopment connects the ferry terminal to homes, stores, and other places and makes better use of valuable waterfront land than its previous incarnation: parking lots for ferry riders. (See Element 9 for more information about Bremerton.) Elsewhere, Baltimore, Maryland’s water taxi system, the oldest in the country, benefits from its connections to the redeveloped Inner Harbor, which attracts tourists and houses permanent residents and workers. The Baltimore water taxi service provides access to more than 30 attractions and neighborhoods for tourists (and, increasingly, commuters) across the city. Smaller watercraft can be viable transportation alternatives, too. Communities are adding blue trails for recreational and commuter kayaking. In Seattle, for example, the Lakes-to-Locks Water Trail connects inland lakes, rivers, waterways, and the ship canal with the shores of Elliot Bay and Puget Sound. Baltimore’s Canton Kayak Club maintains four docks with boats, paddles, and life vests around the harbor, and some club members use the boats to paddle to work.

When appropriately connected, water-based transportation options also can strengthen the value and utility of ground transit (such as buses, subways, commuter trains, and streetcars). Boston’s Massachusetts Bay Transportation Authority operates commuter boats and ferries with many destinations and with connections to subway lines, commuter rail lines, and bus routes, making transfers and trip planning easier for residents and visitors.

Other tools to improve transportation options apply to both waterfront and inland settings. These tools include variable pricing that charges higher fees during peak demand, and convenient park-once or shared parking facilities with good shuttle or walking connections to desired destinations (see Element 4 for more information on walkable communities). Locating parking facilities away from the water’s edge can free
The Staten Island Ferry, New York

Every year, the Staten Island Ferry gives more than 19 million passengers—including commuters, residents, and tourists—a ride across New York Harbor between Staten Island and lower Manhattan. The ferry runs 24 hours a day, every day of the year. Operated by New York City as a municipal service since 1905, the ferry serves 65,000 passengers on a typical weekday and is open to pedestrians only. Rail and bus service is available at both ferry terminals; the Staten Island Terminal is served by multiple buses and the Staten Island Railway, while the Whitehall Terminal in Manhattan is within walking distance of the city subway and three bus lines. According to New York City’s Independent Budget Office, about 40,000 weekday trips are made on the Staten Island Ferry. In some places, communities are also exploring kayaking as a commuting option.

Kayaking provides great recreational opportunities, as illustrated in this photo of Michigan’s Detroit River. In some places, communities are also exploring kayaking as a commuting option. In Baltimore, water taxis provide viable transportation between key sites throughout the harbor. In Port Clinton, Ohio, ferries provide access to islands in Lake Erie.

valuable waterfront land for development or water access. Other system-wide investments in reliable public transit (including buses or streetcars), improved connectivity among road networks, and better infrastructure for biking and walking can help make alternatives to driving easier and more appealing.

Besides the movement of people, the movement of goods is an important transportation issue for waterfront and coastal communities. Deep draft ports accommodate oceangoing vessels, which carry more than 99 percent of U.S. overseas trade by weight and 64 percent by value. The connections between water and surface transportation—specifically, port connections to rail, air, road, and pipeline—are critical to moving goods efficiently and cost-effectively. These connections also affect the environment and quality of life in adjacent communities. Many of these communities have historically suffered a disproportionate share of adverse environmental impacts and are seeking alternatives to moving freight from port to highway to reduce the truck traffic going through their neighborhoods. The 20-mile, $2.4 billion Alameda Corridor project in Los Angeles is one of the most visible efforts to shift the movement of goods off roads and onto rails to relieve traffic congestion, improve air quality, and improve the quality of life for nearby neighborhoods. Transportation options that reduce congestion can help ensure the vital movement of goods while protecting the quality of life in adjacent communities.

Providing a wide range of land- and water-based transportation options can help communities by the water create a welcoming, pedestrian-friendly environment that also accommodates the efficient movement of goods necessary to waterfront commerce.
The effective linkage of marine shipping with land-based transportation can be critical to water-based economies such as those along the Great Lakes.

### Key Action Options

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<th>Description</th>
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<tr>
<td>Enhance water-based public transportation and link it to pedestrian and land-based transit systems</td>
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<td>Ensure that transportation options consider the movement of goods, as well as people</td>
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<td>Plan for seasonal transportation needs</td>
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### Policies, Tools, and Techniques for Implementation

- Encourage water-based public transportation options, particularly those that accommodate walk-on passengers (e.g., ferries and water taxis)
- Coordinate water-based public transportation with land-based systems and schedules (e.g., rail, bus)
- Apply transit-oriented development principles to water taxi or ferry terminal areas, using high-density, mixed-use projects to attract water transit riders
- Ensure efficiency of intermodal connections (e.g., port to truck, rail, air)
- Coordinate between marine transportation and port plans, local land use plans, and land transportation and infrastructure plans
- Use variable pricing policies for parking or tolls
- Consider a park-once strategy for cars and boats; complement with shuttle services and improved pedestrian access
- Locate parking structures and sites away from water’s edge
- Increase shuttle service during seasonal peaks

The ferry by Staten Island residents, equivalent to roughly 20,000 two-way commuter trips a day across the two bridge and tunnel routes into lower Manhattan. Given that a typical bridge or tunnel lane can accommodate about 6,000 vehicles during peak rush hours, the ferry has helped to reduce congestion, as well as the need for investment in additional lane capacity.
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